

## A G E N D A

### National Collegiate Athletic Association

#### Division I Awards, Benefits, Expenses and Financial Aid Cabinet

Hyatt Regency DFW  
Dallas, Texas

February 2, 2012

1. Opening remarks and review of schedule. [**No action anticipated.**] (Sarah Bobert)
2. Approval of report from September 19, 2011, meeting. [**Action anticipated.**] (Bobert)

**Background:** *The NCAA Division I Awards, Benefits, Expenses and Financial Aid Cabinet will need to approve the report from its last meeting as distributed via email following the meeting.*

3. Review recent interpretations of NCAA Bylaws 15 and 16. [Supplement No. 1] [**No action anticipated.**] (Kris Richardson)

**Background:** *The NCAA staff will review recent interpretations involving legislation within the cabinet's jurisdiction.*

4. Update on legislative proposals in the 2011-12 legislative cycle. [Supplement No. 2] [**No action anticipated.**] (Shauna Cobb)

**Background:** *NCAA staff will provide a brief update on the status of proposals reviewed by the cabinet in September 2011. The cabinet may choose to provide additional comment on proposals that remain out for comment following the January NCAA Division I Legislative Council meeting.*

5. Update on presidential retreat. [Supplement No. 3, to be distributed prior to the meeting] [**Action anticipated.**] (Bobert/Richardson/Laura Wurtz McNab)

**Background:** *The cabinet will receive an update on the work of the working groups, including a presentation from a member of the enforcement working group. Following the update, the cabinet will discuss items relevant to its work and provide feedback.*

6. Discussion on cabinet's priorities.
  - a. Update on outreach to financial aid community. **[No action anticipated.]** (Richardson)  
  
**Background:** *The cabinet will receive an update on the efforts related to this priority item.*
  - b. Examination of maximum grant-in-aid limitations/equivalency versus head count designations. [Supplement No. 4] **[Action anticipated.]** (Cobb)  
  
**Background:** *The cabinet will continue its review of maximum grant-in-aid limitations and equivalency versus head count designations, including statistical information gathered by the staff and feedback cabinet members received from their campuses and conferences on the appropriateness of current designations (head count or equivalency) and team financial aid limits.*
7. Departure/return expense restrictions – women's golf. [Supplement No. 5] (Danielle Teetzel)  
  
**Background:** *During its September 2011 meeting, the cabinet discussed a proposed exception to the departure/return expense legislation for women's golf, reviewed current departure/return legislation and agreed to solicit feedback from their member conferences and institutions. The cabinet will review the feedback and determine whether changes are necessary.*
8. Report from NCAA Division I Student-Athlete Advisory Committee (SAAC). **[No action anticipated.]** (Lauren Cochlin)  
  
**Background:** *Lauren will provide an update on recent and upcoming SAAC activities.*
9. Report from the January governance meetings. [No action anticipated.] (Bobert/NCAA staff)  
  
**Background:** *NCAA staff will provide an update on the activities from the January governance meetings and Sarah will discuss the latest work of the NCAA Division I Communications and Coordination Committee.*

10. Summary of key items discussed and next steps. [**No action anticipated.**] (Bobert)
11. Future meeting dates and sites.
  - a. June 19, 2012; Indianapolis, Indiana;
  - b. September 13, 2012; Indianapolis, Indiana.
12. Other business.
13. Adjournment.

**Interpretations of NCAA Bylaws 15 and 16  
August 25, 2011 through January 17, 2012**

**Calculating the Average Number of Grants-in-Aid -- Football Championship Subdivision Opponent. (I)**

**Date Published:** September 9, 2011

**Type:** Staff Interpretation

**Item No.:** a

The academic and membership affairs staff determined that an institution may count the greater of the number of grants-in-aid awarded as of the first day of classes for the academic year or the number of grants-in-aid awarded by the conclusion of the academic year when calculating the number of grants-in-aid averaged over a rolling two-year period. Further, financial aid that could otherwise be exempted from an institution's equivalency computation (e.g., academic honor awards) may be included when calculating this average, provided the full amount of the aid is also counted toward the individual student-athlete's equivalency and the institutional grant-in-aid limitation. It is not permissible to exempt financial aid for the purpose of meeting institutional limitations and count the same aid for purposes of the rolling two-year average.

[References: NCAA Division I Bylaws 15.5.6.2 (championship subdivision football); 18.7.2.2.1 (exception -- football championship subdivision opponent) and 20.9.7.2.1 (exception -- football championship subdivision opponent)]

**Certification of Institutional Aid Unrelated to Athletics Ability. (I)**

**Date Published:** September 12, 2011

**Type:** Staff Interpretation

**Item No.:** a

The academic and membership affair staff confirmed that an institution is not permitted to certify that a student-athlete's institutional financial aid is unrelated in any degree to athletics ability if the student-athlete's athletics participation or achievements are criteria specifically requested as part of the application process for such aid. An institution may certify that the student-athlete's aid is unrelated in any degree to athletics ability (even if the student-athlete lists athletics participation or achievements as part of his or her extracurricular activities), provided such factors were not specifically requested as part of the application process and were not taken into consideration in awarding the institutional aid to the student-athlete.

[References: NCAA Bylaws 15.5.1 (counters), 15.5.1.1 (no athletics aid -- certification required), 15.5.1.2 (football or basketball, varsity competition) and an official interpretation (8/27/98, Item No. 1), which has been archived]

**Student-Athlete's Voluntary Release of Institution's Obligation to Provide Athletically Related Financial Aid. (I)**

**Date Published:** September 21, 2011

**Type:** Staff Interpretation

**Item No.:** a

The academic and membership affairs staff confirmed that once a prospective or enrolled student-athlete signs an institution's financial aid agreement, it is not permissible to voluntarily release the institution's obligation to provide athletically related financial aid, except under the conditions set forth in the release of obligation to provide athletically related financial aid legislation.

[References: NCAA Division I Bylaws 15.3.4.2 (reduction or cancellation permitted), 15.3.4.2.5 (release of obligation to provide athletically related financial aid), 15.3.4.3 (reduction or cancellation not permitted) and 15.3.4.3.2 (decrease not permitted)]

**Prospective Student-Athlete Participating in Promotional Activities During Summer Prior to Initial Enrollment. (I)**

**Date Published:** November 8, 2011

**Type:** Staff Interpretation

**Item No.:** 1

The academic and membership affairs staff determined that a prospective student-athlete who officially registers, enrolls and attends classes at the certifying institution during the summer prior to initial enrollment may participate in a promotional activity.

[References: NCAA Division I Bylaws 12.5.1.1 (institutional, charitable, education or nonprofit promotions); 13.02.12 (prospective student-athlete); 13.02.12.1 (application) and 16.10.1.7 (charitable, educational or nonprofit activities)]

**Incidental Expenses at NCAA Championships, National Governing Body Championships in Emerging Sports and Postseason Bowl Games Conducted in Locale of Participating Institution. (I)**

**Date Published:** December 21, 2011

**Type:** Staff Interpretation

**Item No.:** e

The academic and membership affairs staff confirmed that an institution participating in an NCAA championship or National Governing Body championship in an emerging sport conducted in the locale of the institution (i.e., the proximity of the competition site to the

institution does not necessitate travel) may provide up to \$30 per day to each member of the squad to cover unitemized incidental expenses during a period not to exceed the maximum number of days of per diem allowed for the involved championship as established by the applicable sport committee. In football, an institution participating in a postseason bowl game conducted in the locale of the institution may provide up to \$30 per day to each member of the squad for a period not to exceed 10 days, beginning not earlier than the day that the institution's football team begins official practice for the bowl game.

[References: NCAA Bylaw 16.8.1.6 (incidental expenses at NCAA championships, national governing body championships in emerging sports and licensed bowl games) and an official interpretation (08/02/00, Item No. 1), which has been archived]



NCAA Division I Legislative Proposals for Review by Awards, Benefits, Expenses and Financial Aid Cabinet

Proposal Number	Title	Source	Effective Date	Intent	Status
2011-26	Amateurism, Recruiting, Eligibility and Awards, Benefits and Expenses - World University Championships	NCAA Division I Championships/Sports Management Cabinet (Olympic Sports Liaison Committee)	Immediate	To include the World University Championships in all bylaws that apply to the World University Games.	Adopted, 60-Day Override Period
2011-43	Recruiting and Financial Aid -- Letter-of-Intent Programs, Financial Aid Agreements -- Letter of Intent Restriction -- Limitation on Number of Signings -- Bowl Subdivision Football	Southeastern Conference	August 1, 2012	In bowl subdivision football, to specify that there shall be an annual signing limit of 25 on the number of prospective student-athletes who may sign a National Letter of Intent or institutional offer of financial aid from December 1 through May 31; further to specify that a prospective student-athlete who signs a National Letter of Intent or an institutional offer of financial aid and becomes an initial counter for the same academic year in which the signing occurred (e.g., midyear enrollee) shall not count toward the annual limit on signings.	Adopted, 60-Day Override Period

Proposal Number	Title	Source	Effective Date	Intent	
2011-73	Financial Aid and Awards, Benefits and Expenses -- Training-Table Meals -- One Meal per Day -- Student-Athletes not Receiving Full Board -- Football	Big East Conference	August 1, 2012	In bowl subdivision football, to permit an institution to provide one training-table meal per day to a student-athlete who does not receive athletically related financial aid; further, in championship subdivision football, to permit an institution to provide one training-table meal per day to a student-athlete who does not receive athletically related financial aid that covers the full cost of board; finally, to specify that the provision of the one training-table meal per day to such a student-athlete shall not be considered financial aid.	Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.
2011-74	Financial Aid -- Summer Financial Aid - - Enrolled Student-Athletes -- Proportionality Restriction -- Exhausted Eligibility Exception	Big 12 Conference	Immediate	To specify that the summer aid proportionality restriction shall not apply to a student-athlete who has exhausted his or her eligibility and is enrolled in course work acceptable toward his or her degree requirements.	Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

<b>Proposal Number</b>	<b>Title</b>	<b>Source</b>	<b>Effective Date</b>	<b>Intent</b>	
2011-75	Financial Aid -- Summer Financial Aid - - Prior to Initial Full- Time Enrollment -- Football -- Counter for the Ensuing Academic Year	Southeastern Conference	Immediate	In football, to specify that a prospective student-athlete who receives athletically related financial aid during a summer term prior to initial full-time enrollment at the certifying institution shall be an initial and overall counter for the ensuing academic year.	Adopted, 60-Day Override Period
2011-76	Financial Aid -- Maximum Institutional Grant-in-Aid Limitations by Sport -- Equivalency Computations	NCAA Division I Awards, Benefits, Expenses and Financial Aid Cabinet	August 1, 2012	To specify that in calculating equivalencies, an institution may use either the actual or average amount received by the student-athlete as the numerator and either the actual full grant-in-aid value for the student-athlete or the average amount of a full grant-in-aid for all students at the institution as the denominator.	Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

<b>Proposal Number</b>	<b>Title</b>	<b>Source</b>	<b>Effective Date</b>	<b>Intent</b>	
2011-77	Financial Aid -- Maximum Institutional Grant-in-Aid Limitations by Sport -- Baseball Limitations -- Minimum Equivalency Value -- Exception -- Final Year of Eligibility and Not Previously Aided	Big South Conference and Southern Conference	August 1, 2012	In baseball, to specify that an institution may provide less than 25 percent of an equivalency to a student-athlete, provided the student-athlete is in the final year of eligibility and has not previously received athletically related financial aid in baseball.	Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.
2011-78	Awards, Benefits and Expenses -- Housing and Meals -- Fruit, Nuts and Bagels -- Bagel Spreads	Big East Conference	August 1, 2012	To permit an institution to provide bagel spreads (e.g., butter, peanut butter, jelly, cream cheese) with bagels it may provide to a student-athlete at any time.	Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

Proposal Number	Title	Source	Effective Date	Intent	
2011-79	Awards, Benefits and Expenses -- Expenses for Student-Athlete's Friends and Relatives -- Permissible Expenses -- Life-Threatening Injury or Illness -- Expenses for any Student-Athlete	NCAA Division I Awards, Benefits, Expenses and Financial Aid Cabinet	August 1, 2012	To specify that the institution may pay transportation, housing and meal expenses for any student-athlete to be present in situations in which a student-athlete or a family member or legal guardian of a student-athlete suffers a life-threatening injury or illness, or in the event of a student-athlete's or student-athlete's family member or legal guardian's death.	Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.
2011-80	Awards, Benefits and Expenses -- Expenses Provided by the Institution for Practice and Competition -- National Team Tryouts -- not More Than Two Events	NCAA Division I Championships/Sports Management Cabinet (Olympic Sports Liaison Committee)	August 1, 2012	To permit an institution to provide actual and necessary expenses for a student-athlete to participate in not more than two national team tryout competition events, including events from which participants are selected for another tier of tryout competition or events from which final selections are made for the national team that will participate in the Olympic Games, Pan American Games, World Championships, World Cup or World University Games.	Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

Proposal Number	Title	Source	Effective Date	Intent	
2011-81	Awards, Benefits and Expenses -- Other Travel Expenses Provided by the Institution -- Conference-Sponsored Life Skills Program	Big 12 Conference	Immediate	To permit an institution or conference to pay actual and necessary expenses for a student-athlete to attend a conference-sponsored life skills program (e.g., leadership, personal development, conflict resolution).	Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.
2011-82	Awards, Benefits and Expenses -- Provision of Expenses by Individuals or Organizations Other Than the Institution -- Benefits, Gifts, and Services -- Miscellaneous Benefits -- Fundraisers for Student-Athletes or Immediate Family Members	NCAA Division I Awards, Benefits, Expenses and Financial Aid Cabinet	August 1, 2012	To specify that proceeds from fundraisers for student-athletes (or their immediate families) due to extreme circumstances beyond the student-athlete's control (e.g., life-threatening illness, natural disaster) may be given directly to the beneficiaries, with receipt kept on file by the institution, which must include the amount of expenses incurred and the total amount received.	Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

**Proposal No.: 2011-26**

**Title:** Amateurism, Recruiting, Eligibility and Awards, Benefits and Expenses -- World University Championships

**Status:** Adopted, 60-Day Override Period.

**Intent:** To include the World University Championships in all bylaws that apply to the World University Games.

**A. Bylaws:** Amend 12.1.2.4, as follows:

12.1.2.4 Exceptions to Amateurism Rule.

[12.1.2.4.1 through 12.1.2.4.13 unchanged.]

12.1.2.4.14 Commemorative Items for Student-Athletes Participating in Olympic Games, World University Games, **World University Championships**, Pan American Games, World Championships and World Cup Events. It is permissible for student-athletes to receive commemorative items incidental to participation in the Olympic Games, World University Games, **World University Championships**, Pan American Games, World Championships and World Cup events through the applicable national governing body. These benefits may include any and all apparel, leisure wear, footwear and other items that are provided to all athletes participating in the applicable event.

[12.1.2.4.15 unchanged.]

**B. Bylaws:** Amend 12.5.1, as follows:

12.5.1 Permissible.

[12.5.1.1 through 12.5.1.8 unchanged.]

12.5.1.9 Olympic, Pan American, World Championships, World Cup, ~~and~~ World University Games **and World University Championships**. A student-athlete's name or picture may be used to promote Olympic, Pan American, World Championships, World Cup, ~~or~~ World University Games **or World University Championships** as specified in this section.

[Remainder of 12.5.1 unchanged.]

**C. Bylaws:** Amend 13.1.7, as follows:

13.1.7 Limitations on Number of Evaluations.

[13.1.7.1 through 13.1.7.18 unchanged.]

13.1.7.19 Coaches' Attendance at Elite International Events. Coaching staff members may attend Olympic, Pan American, World Championships, World Cup, ~~or~~ World University Games **or World University Championships** competition that occurs outside the permissible contact and evaluation periods. However, attendance at qualifying competition for such events, including tryouts, remains subject to the applicable recruiting calendars.

[Remainder of 13.1.7 unchanged.]

**D. Bylaws:** Amend 14.1.8.3, as follows:

14.1.8.3 Waivers. Waivers may be granted to the minimum 12-semester or 12-quarter hour enrollment as follows:

[14.1.8.3.1 through 14.1.8.3.2 unchanged.]

14.1.8.3.3 Olympic Games, Pan American Games, World Championships, World Cup, World University Games, **World University Championships** or World Youth Championships -- Competition. The Progress-Toward-Degree Waivers Committee (see Bylaw 21.7.5.1.3.2) may waive the minimum full-time enrollment requirement for any participant in the Olympic Games, Pan American Games, World Championships, World Cup, World University Games, **World University Championships** or World Youth Championships (including junior levels of such events) who, because of such participation, may lose eligibility for practice and competition in any sports.

[Remainder of 14.1.8.3 unchanged.]

**E. Bylaws:** Amend 14.2.1, as follows:

14.2.1 Five-Year Rule. A student-athlete shall complete his or her seasons of participation within five calendar years from the beginning of the semester or quarter in which the student-athlete first registered for a minimum full-time program of studies in a collegiate institution, with time spent in the armed services, on official religious missions or with recognized foreign aid services of the U.S. government being excepted. For international students, service in the armed forces or on an official religious mission of the student's home country is considered equivalent to such service in the United States.

[14.2.1.1 through 14.2.1.3 unchanged.]

14.2.1.4 Athletics Activities Waiver. The Committee on Student-Athlete Reinstatement, or a committee designated by it, shall have the authority to waive this provision by a two-thirds majority of its members present and voting to permit student-athletes to participate in:

- (a) Official Pan American, World Championships, World Cup, World University Games, World University Championships and Olympic training, tryouts and competition.

[14.2.1.4-(b) through 14.2.1.4-(c) unchanged.]

[Remainder of 14.2.1 unchanged.]

**F. Bylaws:** Amend 14.2.3.2, as follows:

14.2.3.2 Delayed Enrollment – Seasons of Competition.

[14.2.3.2.1 unchanged.]

14.2.3.2.1.1 Exception -- National/International Competition. For a maximum of one year after a prospective student-athlete's first opportunity to enroll full time in a collegiate institution following the one-year time period after his or her high school graduation date or the graduation date of his or her class, whichever occurs earlier, participation in the following organized national/international competition is exempt from application of Bylaw 14.2.3.2.1:

- (a) Official Olympic Games, Pan American Games, World Championships, World Cup, World University Games **and World University Championships** competition;

- (b) Officially recognized competition from which participants may directly qualify for final tryouts for a national team that will participate in the Olympic Games, Pan American Games, World Championships, World Cup, ~~or~~ World University Games **or World University Championships** and final tryout competition from which participants are selected for such teams; or

[14.2.3.2.1-(c) unchanged.]

[14.2.3.2.1.2 through 14.2.3.2.1.4 unchanged.]

14.2.3.2.1.5 Matriculation After 20th Birthday -- Tennis. In tennis, a student who is eligible under Bylaw 14.2.3.2, but who participates in organized tennis events after his or her 20th birthday and before full-time enrollment at the certifying institution shall be subject to the following:

- (a) The student will be charged with one season of intercollegiate tennis competition for each calendar year after his or her 20th birthday and prior to full-time enrollment at the certifying institution during which the student-athlete has participated in organized tennis competition per Bylaw 14.02.9. [Note: This includes participation in intercollegiate tennis while enrolled full-time in another two-year or four-year institution; however, this provision replaces the season of competition counted in Bylaw 14.2 (only one season is used in any one year).]
- (b) Upon matriculation at the certifying institution, the student-athlete must fulfill an academic year in residence before being eligible to represent the institution in intercollegiate tennis, unless the student transfers to the certifying institution with a minimum of 24 semester hours (or equivalent) of transferable degree credit. (Note: All other NCAA transfer and academic eligibility requirements apply.)

14.2.3.2.1.5.1 Exception -- Olympic Games, Pan American Games, World Championships, World Cup, ~~and~~ World University Games **and World University Championships** Participation. Participation in the Olympic Games, Pan American Games, World Championships, World Cup, ~~and~~ World University Games **and World University Championships** is exempt from application of Bylaw 14.2.3.2.1.5.

**G. Bylaws:** Amend 14.4.3, as follows:

14.4.3 Eligibility for Competition.

[14.4.3.1 through 14.4.3.5 unchanged.]

14.4.3.6 Waivers of Progress-Toward Degree Rule. The Division I Progress-Toward-Degree Waivers Committee shall establish appropriate criteria for waivers of this legislation. The following waivers shall be administered by the conference members of the Association or, in the case of an independent institution, by the Division I Progress-Toward-Degree Waivers Committee.

[14.4.3.6-(a) unchanged.]

(b) International Competition. The credit hours required under the progress-toward-degree regulation of Bylaws 14.4.3.1 and 14.4.3.5-(c) may be prorated at nine hours per term of actual attendance during an academic year in which a student is not enrolled for a term or terms or is unable to complete a term as a full-time student as a result of participation in the FIFA World Youth Championship, Pan American Games, Olympic Games, World Championships, World Cup, ~~or~~ World University Games or World University Championships (including final Olympic tryouts and the officially recognized training program that directly qualifies participants for those tryouts). This waiver provision may be applied to no more than two semesters or three quarters. Credits earned by the student during the term or terms to which the waiver applies may be used to satisfy the 24-/36-hour [see Bylaw 14.4.3.1-(a)], percentage-of-degree (see Bylaw 14.4.3.2) and grade-point average requirements (see Bylaw 14.4.3.3).

[Remainder of 14.4.3 unchanged.]

**H. Bylaws:** Amend 14.7, as follows:

14.7 Outside Competition, Effects on Eligibility

The eligibility of a student-athlete who engages in outside competition (see Bylaw 17.02.9) is affected as set forth in the following regulations.

[14.7.1 through 14.7.2 unchanged.]

14.7.3 Exceptions – All Sports. The following exceptions to the outside-competition regulations are permitted:

[14.7.3-(a) through 14.7.3-(d) unchanged.]

- (e) Official World Championships, World University Games, World University Championships and World Cup Tryouts and Competition. A student-athlete may participate in official World Championships, World University Games, World University Championships and World Cup tryouts and competition.

[14.7.3-(f) unchanged.]

[Remainder of 14.7 unchanged.]

**I. Bylaws:** Amend 16.8.1.3, as follows:

16.8.1.3 Other Competition. During an academic year in which a student-athlete is eligible to represent an institution in athletics competition (or in the following summer), an institution may provide actual and necessary expenses related to participation in the following activities:

[16.8.1.3-(a) unchanged.]

- (b) Specific competition (e.g., Olympic Trials) from which participants may directly qualify for the Olympic Games, Pan American Games, World Championships, World Cup, ~~and~~ World University Games and World University Championships; and
- (c) One national team tryout competition event from which participants are selected for the national team that will participate in the Olympic Games, Pan American Games, World Championships, World Cup, ~~or~~ World University Games or World University Championships. Although national team participants may be selected from multiple tryout events for a particular listed competitive event, an institution may provide expenses for only one such tryout event for each of the listed competitive events.

**Source:** NCAA Division I Championships/Sports Management Cabinet (Olympic Sports Liaison Committee)

**Effective Date:** Immediate

**Proposal Category:** Amendment

**Topical Area:** Amateurism

**Rationale:** The World University Championships take place on even years and feature several individual sports and a few team sports that are not included in the World University Games, which occur on odd years. The World University Championships have grown and have had increasing success in recent years. They allow a large number of students and university sports

leaders to unite on occasions other than at the World University Games. By expanding the noted bylaws to include the World University Championships, student-athletes participating in baseball, softball, cross country and women's equestrian will receive the same opportunities and benefits as student-athletes who participate in the World University Games.

**Estimated Budget Impact:** Varies, depending on the relevant bylaws and eligibility of student-athletes to participate in the World University Championships.

**Impact on Student-Athlete's Time (Academic and/or Athletics):** Varies.

### **History**

May 05, 2011: Submit; Submitted for consideration.

May 12, 2011: Olympic Sports Liaison Committee, Recommends Approval

Jun 24, 2011: Championships/Sports Management Cabinet, Sponsored

### **Proposal No. 2011-43**

**Title:** Recruiting and Financial Aid – Letter-of-Intent Programs, Financial Aid Agreements -- Letter of Intent Restriction -- Limitation on Number of Signings -- Bowl Subdivision Football

**Status:** Adopted, 60-Day Override Period.

**Intent:** In bowl subdivision football, to specify that there shall be an annual signing limit of 25 on the number of prospective student-athletes who may sign a National Letter of Intent or institutional offer of financial aid from December 1 through May 31; further to specify that a prospective student-athlete who signs a National Letter of Intent or an institutional offer of financial aid and becomes an initial counter for the same academic year in which the signing occurred (e.g., midyear enrollee) shall not count toward the annual limit on signings.

A. Bylaws: Amend 13.9.2.3, as follows:

[Federated provision, FBS only]

13.9.2.3 Limitation on Number of National Letter of Intent/Offer of Financial Aid Signings -- Bowl Subdivision Football. In bowl subdivision football, there shall be an annual limit of ~~28~~ **25** on the number of prospective student-athletes who may sign a National Letter of Intent or an institutional offer of financial aid from **December 1** ~~the initial signing date of the regular signing period of the National Letter of Intent~~ through May 31. [D]

**13.9.2.3.1 Exception -- Counter During Same Academic Year. A prospective student-athlete who signs a National Letter of Intent or an institutional offer of financial aid and becomes an initial counter for the same academic year in which the signing occurred (e.g., midyear enrollee) shall not count toward the annual limit on signings.**

B. Bylaws: Amend 15.5.1.10.1, as follows:

[Federated provision, FBS only]

15.5.1.10.1 Limitation on Number of National Letter of Intent/Offer of Financial Aid Signings -- Bowl Subdivision Football. [FBS] In bowl subdivision football, there shall be an annual limit of ~~28~~ **25** on the number of prospective student-athletes who may sign a National Letter of Intent or an institutional offer of financial aid from **December 1** ~~the initial signing date of the regular signing period of the National Letter of Intent~~ through May 31. [D]

**15.5.1.10.1.1 Exception -- Counter During Same Academic Year. A prospective student-athlete who signs a National Letter of Intent or an institutional offer of financial aid and becomes an initial counter for the same academic year in which the signing occurred (e.g., midyear enrollee) shall not count toward the annual limit on signings.**

**Source:** Southeastern Conference

**Effective Date:** August 1, 2012

**Proposal Category:** Amendment

**Topical Area:** Recruiting

**Rationale:** This proposal seeks to address concerns regarding to the practice of "oversigning" football prospective student-athletes to National Letters of Intent or financial aid agreements. Reducing the signing limit from 28 to 25 is an appropriate step to focus recruitment and signing of prospective student-athletes to the Football Bowl Subdivision limit on initial counters. By limiting the number of signees, institutions will be encouraged to focus their recruiting efforts on prospective student-athletes with the necessary academic and athletic credentials to succeed at the certifying institution.

**Estimated Budget Impact:** None.

**Impact on Student-Athlete's Time (Academic and/or Athletics):** None.

#### **History**

Jul 08, 2011: Submit; Submitted for consideration.

**Proposal No.: 2011-73**

**Title:** Financial Aid and Awards, Benefits and Expenses -- Training-Table Meals -- One Meal Per Day -- Student-Athletes not Receiving Full Board -- Football

**Status:** Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

**Intent:** In bowl subdivision football, to permit an institution to provide one training-table meal per day to a student-athlete who does not receive athletically related financial aid; further, in championship subdivision football, to permit an institution to provide one training-table meal per day to a student-athlete who does not receive athletically related financial aid that covers the full cost of board; finally, to specify that the provision of the one training-table meal per day to such a student-athlete shall not be considered financial aid.

**A. Bylaws:** Amend 15.2.2, as follows:

[Federated provision, FBS and FCS, divided vote]

15.2.2 Room and Board. An institution may provide a student-athlete financial aid that includes the cost of room and board, based on the official allowance for a room as listed in the institution's official publication (e.g., catalog) and a board allowance that consists of three meals per day, even if the institution's maximum permissible award allowance for all students represents a lesser cost figure.

[15.2.2.1 unchanged.]

[15.2.2.1.1 through 15.2.2.1.5 unchanged.]

15.2.2.1.6 Training-Table Meals. The cost of meals provided on the institution's training table shall be deducted from a student-athlete's board allowance, even if the student-athlete is not receiving a full grant-in-aid. In determining the cost figure to be deducted, the institution may use the actual meal costs listed in the institution's catalog or the average meal costs of its student-athletes living on campus.

**15.2.2.1.6.1 Exception -- Student-Athlete Who Receives Less Than Full Board -- Football. In bowl subdivision football, an institution may provide one training-table meal per day to a student-athlete who does not receive athletically related financial aid. In championship subdivision football, an institution may provide one training-table meal per day to a student-athlete who does not receive athletically related financial aid that covers the full cost of board. The provision of the one training-table meal per day to such a student-athlete shall not be considered financial aid.**

[Remainder of 15.2.2 unchanged.]

**B. Bylaws:** Amend 16.5.2, as follows:

[Federated provision, FBS and FCS, divided vote]

16.5.2 Permissible. Identified housing and meal benefits incidental to a student's participation in intercollegiate athletics that may be financed by the institution are:

[16.5.2-(a) through 16.5.2-(b) unchanged.]

(c) Training Table Meals. An institution may provide only one training table meal per day to a student-athlete during the academic year on those days when regular institutional dining facilities are open (see Bylaw 15.2.2.1.6). A student-athlete who does not receive institutional athletically related financial aid covering the full cost of board, including a walk-on or partial scholarship recipient, may purchase one training table meal per day at the same rate that the institution deducts from the board allowance of student-athletes who receive athletically related financial aid covering board costs pursuant to Bylaw 15.2.2.1.6.

**(1) Training Table Meals -- Student-Athlete Who Receives Less Than Full Board -- Football. In bowl subdivision football, a student-athlete who does not receive institutional athletically related financial aid (walk-on) may receive one training-table meal per day. In championship subdivision football, a student-athlete who does not receive institutionally related financial aid covering the full cost of board (walk-on or partial scholarship recipient) may receive one training-table meal per day. The provision of the one training-table meal per day to such a student-athlete shall not be considered financial aid.**

[16.5.2-(d) through 16.5.2-(h) unchanged.]

**Source:** Big East Conference

**Effective Date:** August 1, 2012

**Proposal Category:** Amendment

**Topical Area:** Financial Aid

**Rationale:** Under current legislation, a bowl subdivision football student-athlete who does not receive institutional athletically related financial aid or a championship subdivision football student-athlete who does not receive athletics aid covering the full cost of board may only eat a training-table meal with the team if the student-athlete purchases the meal. Many such student-athletes are not able to afford a training-table meal. As a result, these student-athletes often feel

as though they are not part of the team, even though they participate in other team-related activities. In the spirit of student-athlete well-being, an institution should be allowed to provide these student-athletes with one training-table meal per day, without affecting the student-athletes' counter status.

**Estimated Budget Impact:** Varies by institution, depending on the number of student-athletes eligible to receive the benefit.

**Impact on Student-Athlete's Time (Academic and/or Athletics):** None.

### **History**

Jun 24, 2011: Submit; Submitted for consideration

### **Proposal No.: 2011-74**

**Title:** Financial Aid -- Summer Financial Aid -- Enrolled Student-Athletes -- Proportionality Restriction – Exhausted Eligibility Exception

**Status:** Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

**Intent:** To specify that the summer aid proportionality restriction shall not apply to a student-athlete who has exhausted his or her eligibility and is enrolled in course work acceptable toward his or her degree requirements.

Bylaws: Amend 15.2.8.1.2, as follows:

15.2.8.1.2 Enrolled Student-Athletes. After initial full-time enrollment during a regular academic year, a student-athlete shall not receive athletically related financial aid to attend the certifying institution's summer term or summer school unless the student-athlete received such athletically related aid from the certifying institution during the student-athlete's previous academic year at that institution. Further, such aid may be awarded only in proportion to the amount of athletically related financial aid received by the student-athlete during the student-athlete's previous academic year at the certifying institution, ~~except that this.~~ **The** proportionality restriction shall not apply to a student-athlete who has exhausted his or her eligibility and is enrolled in ~~a summer program of studies that will permit the student-athlete to complete~~ **course work acceptable toward** his or her degree requirements.

**Source:** Big 12 Conference

**Effective Date:** Immediate

**Proposal Category:** Amendment

**Topical Area:** Financial Aid

**Rationale:** Currently, a student-athlete is subject to the summer aid proportionality restriction unless he or she has exhausted eligibility and will complete his or her degree requirements in the summer. The current legislation does not account for situations in which a student-athlete who has exhausted intercollegiate eligibility is unable to enroll in all courses necessary to earn his or her degree in the summer due to limited course availability and/or degree-sequencing issues. This proposal would remove the requirement that the student-athlete must graduate at the conclusion of the summer term. This legislative change promotes student-athlete well-being by providing an additional opportunity for a student-athlete to receive the maximum allowable athletics aid and expedite degree completion. In addition, the proposal helps institutions' Academic Progress Rates and/or Graduation Success Rates by further enabling student-athletes to graduate within five years of initial enrollment.

**Estimated Budget Impact:** Minimal increase in summer athletically-related aid awarded. Potential decrease in regular academic year aid awarded.

**Impact on Student-Athlete's Time (Academic and/or Athletics):** None.

#### **History**

Jun 30, 2011: Submit; Submitted for consideration.

**Proposal No.:** 2011-75

**Title:** Financial Aid -- Summer Financial Aid -- Prior to Initial Full-Time Enrollment -- Football -- Counter for the Ensuing Academic Year

**Status:** Adopted, 60-Day Override Period.

**Intent:** In football, to specify that a prospective student-athlete who receives athletically related financial aid during a summer term prior to initial full-time enrollment at the certifying institution shall be an initial and overall counter for the ensuing academic year.

**Bylaws:** Amend 15.5.1.9, as follows:

[Federated provision, FBS and FCS, divided vote]

15.5.1.9 Summer-Term Aid. Institutional financial aid received during a summer term is not countable in these limitations and does not make a student-athlete a counter.

**15.5.1.9.1 Exception -- Football. In football, a prospective student-athlete who receives athletically related financial aid during a summer term prior to initial full-time enrollment at the certifying institution shall be an initial and overall counter for the ensuing academic year. (See Bylaws 15.02.3 and 15.5.6.)**

**Source:** Southeastern Conference

**Effective Date:** Immediate

**Proposal Category:** Amendment

**Topical Area:** Financial Aid

**Rationale:** Athletically related financial aid awarded to a prospective student-athlete to attend summer school prior to initial enrollment has become commonplace. Currently, there are no limitations on the number of prospective student-athletes who may receive such aid. It is appropriate to help ensure that resources are properly managed by limiting the awarding of summer-term aid to those prospective student-athletes who will receive athletics aid on their initial full-time enrollment in the regular academic term immediately following the summer school session.

**Estimated Budget Impact:** Anticipated cost savings for institutions that have awarded summer athletics aid to more prospective student-athletes than the limit on initial counters in previous years.

**Impact on Student-Athlete's Time (Academic and/or Athletics):** None.

### **History**

Jul 08, 2011: Submit; Submitted for consideration.

**Proposal No.:** 2011-76

**Title:** Financial Aid -- Maximum Institutional Grant-in-Aid Limitations by Sport -- Equivalency Computations

**Status:** Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

**Intent:** To specify that in calculating equivalencies, an institution may use either the actual or average amount received by the student-athlete as the numerator and either the actual full grant-in-aid value for the student-athlete or the average amount of a full grant-in-aid for all students at the institution as the denominator.

**Bylaws:** Amend 15.5.3.2, as follows:

15.5.3.2 Equivalency Computations. In equivalency sports, each institutional financial aid award (per Bylaw 15.02.4.1) to a counter shall be computed as follows:

[15.5.3.2-(a) unchanged.]

(b) A fraction shall be created, with **either** the **actual or average** amount received by the student-athlete (up to the value of a full grant-in-aid) as the numerator and **either** the **actual** full grant-in-aid value for that student-athlete **or the average amount of a full grant-in-aid for all students at the institution** as the denominator *based on the actual cost or average cost of a full grant for all students at that institution*. Financial aid unrelated to athletics ability (see Bylaw 15.1) received by the student-athlete in excess of a full grant-in-aid shall not be included in this computation.

[15.5.3.2-(c) unchanged.]

[Remainder of 15.5.3.2 unchanged.]

**Source:** NCAA Division I Awards, Benefits, Expenses and Financial Aid Cabinet

**Effective Date:** August 1, 2012

**Proposal Category:** Amendment

**Topical Area:** Financial Aid

**Rationale:** This proposal would allow an institution the flexibility to award equivalencies to the maximum benefit of its student-athletes. Currently, the legislation allows use of the actual amount received by the student-athlete as the numerator and the average amount of a full grant-in-aid for all students as the denominator only if the institution awards a lump sum amount and only if the institution does not have a policy requiring payment in a specific order (e.g., hierarchy of elements). This application can create a competitive advantage based solely on an institution's accounting practices. This proposal allows all institutions the flexibility to use the actual or average amount in the numerator and denominator regardless of institutional policies and regardless of how the institution awards aid (element, percentage, lump sum).

**Estimated Budget Impact:** None.

**Impact on Student-Athlete's Time (Academic and/or Athletics):** None.

**History**

Jun 03, 2011: Submit; Submitted for consideration.

Jun 21, 2011: Awards, Benefits, Expenses and Financial Aid Cabinet, Sponsored

**Proposal No.: 2011-77**

**Title:** Financial Aid -- Maximum Institutional Grant-in-Aid Limitations by Sport -- Baseball Limitations -- Minimum Equivalency Value -- Exception -- Final Year of Eligibility and Not Previously Aided

**Status:** Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

**Intent:** In baseball, to specify that an institution may provide less than 25 percent of an equivalency to a student-athlete, provided the student-athlete is in the final year of eligibility and has not previously received athletically related financial aid in baseball.

**Bylaws:** Amend 15.5.4, as follows:

15.5.4 Baseball Limitations. There shall be an annual limit of 11.7 on the value of financial aid awards (equivalencies) to counters and an annual limit of 27 on the total number of counters in baseball at each institution.

15.5.4.1 Minimum Equivalency Value. An institution shall provide each counter athletically related and other countable financial aid that is equal to or greater than 25 percent of an equivalency.

[15.5.4.1.1 unchanged.]

**15.5.4.1.2 Exception -- Final Year of Eligibility and Not Previously Aided. An institution may provide less than 25 percent of an equivalency to a student-athlete, provided the student-athlete is in the final year of eligibility and has not previously received athletically related financial aid in baseball.**

**Source:** Big South Conference and Southern Conference

**Effective Date:** August 1, 2012

**Proposal Category:** Amendment

**Topical Area:** Financial Aid

**Rationale:** This exception would give institutions the opportunity to reward the hard work and commitment of a nonscholarship student-athlete by providing the student with athletically related financial aid during the last season of eligibility, even though it may be below the generally required 25 percent value. By restricting the exception to a student-athlete in the final season of eligibility, the purpose of the minimum equivalency requirement remains intact. It is unlikely that a coach will "run off" a student-athlete who would have no eligibility remaining. Instead, a program that does not have 27 counters may have less than 25 percent of an equivalency remaining. Such a program could use it to provide a reduced amount of financial aid to student-athlete who had not previously received athletics aid. Restricting the exception to a student-athlete who has not previously received athletically related financial aid eliminates the possibility of reducing the financial aid of a student-athlete, who has received the aid in previous years, below 25 percent during the student's final year of eligibility.

**Estimated Budget Impact:** None.

**Impact on Student-Athlete's Time (Academic and/or Athletics):** None.

**History**

Jul 10, 2011: Submit; Submitted for consideration.

**Proposal No.:** 2011-78

**Title:** Awards, Benefits and Expenses -- Housing and Meals -- Fruit, Nuts and Bagels -- Bagel Spreads

**Status:** Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

**Intent:** To permit an institution to provide bagel spreads (e.g., butter, peanut butter, jelly, cream cheese) with bagels it may provide to a student-athlete at any time.

**Bylaws:** Amend 16.5.2, as follows:

16.5.2 Permissible. Identified housing and meal benefits incidental to a student's participation in intercollegiate athletics that may be financed by the institution are:

[16.5.2-(a) through 16.5.2-(g) unchanged.]

(h) Fruit, Nuts and Bagels. An institution may provide fruit, nuts and bagels **including bagel spreads (e.g., butter, peanut butter, jelly, cream cheese)** to a student-athlete at any time.

**Source:** Big East Conference

**Effective Date:** August 1, 2012

**Proposal Category:** Amendment

**Topical Area:** Awards, Benefits and Expenses

**Rationale:** Beginning with the 2009-10 academic year, institutions have been permitted to provide fruit, nuts and bagels to student-athletes at any time. This proposal seeks to make a reasonable accommodation in allowing an institution to provide traditional bagel spreads to student-athletes in conjunction with the bagels it is already permitted to provide.

**Estimated Budget Impact:** Will vary by amounts and types of spreads provided.

**Impact on Student-Athlete's Time (Academic and/or Athletics):** None.

#### **History**

Jun 24, 2011: Submit; Submitted for consideration.

#### **Proposal No.: 2011-79**

**Title:** Awards, Benefits and Expenses -- Expenses for Student-Athlete's Friends and Relatives -- Permissible Expenses -- Life-Threatening Injury or Illness -- Expenses for Any Student-Athlete

**Status:** Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

**Intent:** To specify that the institution may pay transportation, housing and meal expenses for any student-athlete to be present in situations in which a student-athlete or a family member or legal guardian of a student-athlete suffers a life-threatening injury or illness, or in the event of a student-athlete's or student-athlete's family member or legal guardian's death.

**Bylaws:** Amend 16.6.1.3, as follows:

16.6.1.3 Life-Threatening Injury or Illness. The institution may pay transportation, housing and meal expenses for **a student-athlete's** parents (or legal guardians) and ~~the spouse, of a student-athlete~~ and ~~for the student-athlete's teammates~~ **any other student-athlete** to be present in

situations in which a student-athlete suffers a life-threatening injury or illness, or, in the event of a student-athlete's death, to provide these expenses in conjunction with funeral arrangements.

16.6.1.3.1 Family Member of Student-Athlete. An institution may pay transportation, housing and meal expenses for a student-athlete's spouse, **and** children, and *teammates* **any other student-athlete** to be present in situations in which a family member or legal guardian of the student-athlete suffers a life-threatening injury or illness or, in the event of a family member's or legal guardian's death, to provide the student-athlete's spouse, **and** children, and *teammates* **any other student-athlete** with such expenses in conjunction with funeral arrangements.

**Source:** NCAA Division I Awards, Benefits, Expenses and Financial Aid Cabinet

**Effective Date:** August 1, 2012

**Proposal Category:** Amendment

**Topical Area:** Awards, Benefits and Expenses

**Rationale:** Current legislation limits an institution to providing actual and necessary expenses to a student-athlete's teammates in conjunction with situations in which the student-athlete or his or her family suffers a life-threatening injury or illness or death. An institution's student-athletes often are a close-knit group and, as a result, other student-athletes may be as close to the affected student-athlete as his or her teammates. Therefore, an institution should have the discretion to decide whether the provision of expenses is appropriate in such situations.

**Estimated Budget Impact:** Additional costs if expenses are provided to more student-athletes.

**Impact on Student-Athlete's Time (Academic and/or Athletics):** Minimal.

#### **History**

Feb 04, 2011: Submit; Submitted for consideration.

Feb 23, 2011: Awards, Benefits, Expenses and Financial Aid Cabinet, Sponsored

**Proposal No.:** 2011-80

**Title:** Awards, Benefits and Expenses -- Expenses Provided by the Institution for Practice and Competition -- National Team Tryouts -- Not More Than Two Events

**Status:** Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

**Intent:** To permit an institution to provide actual and necessary expenses for a student-athlete to participate in not more than two national team tryout competition events, including events from which participants are selected for another tier of tryout competition or events from which final selections are made for the national team that will participate in the Olympic Games, Pan American Games, World Championships, World Cup or World University Games.

**Bylaws:** Amend 16.8.1.3, as follows:

16.8.1.3 Other Competition. During an academic year in which a student-athlete is eligible to represent an institution in athletics competition (or in the following summer), an institution may provide actual and necessary expenses related to participation in the following activities:

[16.8.1.3-(a) through 16.8.1.3-(b) unchanged.]

(c) ~~One~~ **Not more than two** national team tryout competition ~~event~~ **events, including events** from which participants are selected **for another tier of tryout competition or events from which final selections are made** for the national team that will participate in the Olympic Games, Pan American Games, World Championships, World Cup or World University Games. *Although national team participants may be selected from multiple tryout events for a particular listed competitive event, an institution may provide expenses for only one such tryout event for each of the listed competitive events.*

**Source:** NCAA Division I Championships/Sports Management Cabinet (Olympic Sports Liaison Committee)

**Effective Date:** August 1, 2012

**Proposal Category:** Amendment

**Topical Area:** Awards, Benefits and Expenses

**Rationale:** Current legislation permits an institution to provide actual and necessary expenses for a student-athlete to participate in only one national team tryout event. However, the national team selection process for many sports includes more than one round (tier) of tryout events, which may take place at different sites and on different dates. As a result, a student-athlete who is successful in the first tier may be required to incur the financial burden to continue through the additional tiers or withdraw from the tryout process prior to reaching the final tryout. This proposal would allow an institution to pay for a student-athlete to participate in a second (or later) round in the selection process. In addition, there are other sports that provide more than one opportunity in which a student-athlete may compete in an effort to advance in the selection process if the student-athlete fails to advance from the first round (tier). This proposal would allow an institution to pay for a student-athlete to participate in a second event on the same tier

(if the student-athlete failed to advance from the first event). This proposal would allow student athletes greater access to the current selection processes for international competition.

**Estimated Budget Impact:** Institutions with eligible student-athletes may bear the expense of additional national team tryouts.

**Impact on Student-Athlete's Time (Academic and/or Athletics):** Varies.

### **History**

May 05, 2011: Submit; Submitted for consideration.

May 12, 2011: Olympic Sports Liaison Committee, Recommends Approval

Jun 24, 2011: Championships/Sports Management Cabinet, Sponsored

### **Proposal No.: 2011-81**

**Title:** Awards, Benefits and Expenses -- Other Travel Expenses Provided by the Institution -- Conference-Sponsored Life Skills Program

**Status:** Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

**Intent:** To permit an institution or conference to pay actual and necessary expenses for a student-athlete to attend a conference-sponsored life skills program (e.g., leadership, personal development, conflict resolution).

**Bylaws:** Amend 16.9, as follows:

#### 16.9 OTHER TRAVEL EXPENSES PROVIDED BY THE INSTITUTION

16.9.1 Permissible Travel Expenses Not Related to Practice or Competition. It is permissible for an institution to provide the following travel expenses not related to practice or competition: [R]

[16.9.1-(a) through 16.9.1-(d) unchanged.]

**(e) Conference-Sponsored Life Skills Program. An institution or conference may pay actual and necessary expenses for a student-athlete to attend a conference-sponsored life skills program (e.g., leadership, personal development, conflict resolution).**

[16.9.1-(e) relettered as 16.9.1-(f), unchanged.]

**Source:** Big 12 Conference

**Effective Date:** Immediate

**Proposal Category:** Amendment

**Topical Area:** Awards, Benefits and Expenses

**Rationale:** The requirement that institutions conduct life skills programs is intended to enhance the educational and cultural opportunities for current student-athletes with the goal of increasing the likelihood of academic success and more fully preparing them to contribute to society as productive citizens. In addition, the programs support important student development initiatives and enhance the quality of the student-athlete experience within the university setting. The NCAA Student-Athlete Leadership Forum is conducted annually on a four-region rotation. Permitting a conference to sponsor a life skills program and provide student-athletes with actual and necessary expenses to attend would be consistent with the NCAA Student-Athlete Leadership Forum and the intent of the life skills program requirement. In addition, because the NCAA Student-Athlete Leadership Forum only provides institutions with the opportunity to select student-athletes to attend every four years, a conference-sponsored program would provide more student-athletes with the opportunity to benefit from such programs.

**Estimated Budget Impact:** Will vary by conference based on the cost of the life skills program and related travel expenses.

**Impact on Student-Athlete's Time (Academic and/or Athletics):** Minimal.

#### **History**

Jul 07, 2011: Submit; Submitted for consideration.

**Proposal No.:** 2011-82

**Title:** Awards, Benefits and Expenses -- Provision of Expenses by Individuals or Organizations Other Than the Institution -- Benefits, Gifts, and Services -- Miscellaneous Benefits -- Fundraisers for Student-Athletes or Immediate Family Members

**Status:** Tabled until the council's April 2012 meeting, pending the work of the Presidential Retreat Working Groups.

**Intent:** To specify that proceeds from fundraisers for student-athletes (or their immediate families) due to extreme circumstances beyond the student-athlete's control (e.g., life-threatening illness, natural disaster) may be given directly to the beneficiaries, with receipt kept on file by the institution, which must include the amount of expenses incurred and the total amount received.

**Bylaws:** Amend 16.11.1.12, as follows:

16.11.1.12 Miscellaneous Benefits. An institution may provide or arrange for the following benefits for a student-athlete:

[16.11.1.12-(a) through 16.11.1.12-(f) unchanged.]

(g) Fundraisers for student-athletes (or their immediate family members) under the following extreme circumstances:

(1) Extreme circumstances should be extraordinary in the result of events beyond the student-athlete's control (e.g., life-threatening illness, natural disaster);

(2) The proceeds must be designated for a specific purpose (e.g., payment of medical bills, purchase of medical equipment, replacement of items lost in a fire, etc.)

(3) The proceeds may *not* be given directly to the beneficiaries, ~~but must be disbursed through or paid directly to another entity~~; with receipt kept on file by the institution, **which must include the amount of expenses incurred and the total amount received**; and

(4) The excess proceeds must be given to a not-for-profit organization with the receipt kept on file by the institution.

[16.11.1.12-(h) unchanged.]

**Source:** NCAA Division I Awards, Benefits, Expenses and Financial Aid Cabinet

**Effective Date:** August 1, 2012

**Proposal Category:** Amendment

**Topical Area:** Awards, Benefits and Expenses

**Rationale:** Allowing the proceeds of fundraisers for extreme circumstances to be provided directly to the beneficiaries to cover specific expenses reduces the burden placed on institutions, student-athletes and families of student-athletes. Requiring the institution to maintain receipts for the expenses and proceeds provided, and maintaining the other requirements of the current legislation will address concerns about potential abuse.

**Estimated Budget Impact:** None.

**Impact on Student-Athlete's Time (Academic and/or Athletics):** None.

**History**

Feb 04, 2011: Submit; Submitted for consideration.

Feb 23, 2011: Awards, Benefits, Expenses and Financial Aid Cabinet, Sponsored

# To Be Distributed at the Meeting

Examination of Maximum Grant-in-Aid Limitations and  
Equivalency Versus Head Count Designations

Background.

During its September 2011 meeting the cabinet reviewed information that included an overview of statistical data provided by the NCAA research staff related to Division I current participation numbers, current trends in awarding aid and models indicating possible pressure on scholarship limits. The cabinet also reviewed feedback from their campuses and conferences on whether current designations (head count or equivalency) and team financial aid limits are appropriate.

Impact of Current Legislation on Previous Cabinet Discussion.

The Student-Athlete Well-Being Working Group, a subgroup of the Presidential Task Force, has put forth legislation that would directly impact the work of the cabinet.

NCAA Division I Proposal No. 2011-96 would have permitted a Division I student-athlete who received a full grant-in-aid to receive additional institutional financial aid up to the lesser of the value of the institution's "cost of attendance" or \$2,000. The proposal also specified that nonathletically related aid would not count toward maximum institutional grant-in-aid limitations.

In January, the NCAA Division I Board of Directors rescinded the component of the proposal that would have specified that all nonathletics financial aid would no longer count toward team limits. Additionally, the Board of Directors charged the Student-Athlete Well-Being Working Group with developing an alternative proposal that includes the \$2,000 miscellaneous expense allowance and considers various options for implementation, as well as a need-based component, for review by the Board of Directors at its April meeting.

Options provided by the Board of Directors for Proposal No. 2011-96 include:

1. Increase the "denominator" of a full and equivalency (value) "grants-in-aid" in effect by \$2,000 (not to exceed the institution's cost of attendance).
2. Maintain a value of a full grant-in-aid at its current level, and establish an "exempt" category of miscellaneous expense funds that are designated on team squad lists for use at the institution's discretion to award up to \$2,000 (not to exceed cost of attendance) for full grant recipients, as well as to provide up to the proportionate amount of applicable funds to any or all equivalency grant recipients.

Proposal No. 2011-97 permits athletics aid to be awarded for a period less than one academic year nor for a period that would exceed the student's five-year period of eligibility. It also

allows institutional financial aid to be awarded to a former student-athlete for any term during which he or she is enrolled (full time or part time).

In January the Board of Directors reaffirmed its position to adopt the above proposal. The proposal is subject to an override vote that is scheduled to take place in February.

The Student-Athlete Well-Being Working Group also proposed a minimum of not less than 10 percent of an equivalency to each student-athlete who receives institutional financial aid based in any degree on athletics ability, regardless of other sources of financial aid. The minimum equivalency amount in baseball would remain at 25 percent.

Points to Consider.

1. Is there currently a need to pursue an increase in minimum equivalency or head count limits given the current action by the Student-Athlete Well-Being Working Group and Board of Directors?
2. What would monitoring procedures for sources of aid, even if such aid is not included in institutional financial aid limits, include?
3. Should consideration also be given to establishing a minimum or maximum number of counters?

**Review of Departure/Return Expense Restrictions - Women's Golf  
Summary of Feedback Provided by Cabinet Members**

Background

During its September 2011 meeting, the cabinet reviewed and discussed a proposed exception to the departure return expense legislation (NCAA Division I Bylaw 16.8.1.2.1) for women's golf. In addition to discussing the proposed exception and current legislation, the cabinet agreed to solicit feedback from their member conferences and institutions and determine whether changes are necessary. This document, along with its attachments, summarizes the feedback provided by the cabinet members and their conferences.

Summary of Feedback

In general, the feedback was split between no legislative change needed and support of the proposed exception. Those who did not believe legislative relief was needed noted either they have not experienced any problems or if they had experienced problems, the Legislative Relief Waiver (LRW) process appropriately handled the issue. In addition, several respondents were concerned that adopting this proposed exception would result in more class time missed for women's golf student-athlete's and other student-athlete's whose sport may also want to propose a similar exception to the legislation.

Several respondents in support of the proposed exception were also in favor of it applying to men's golf as well.

Points to Consider

As the cabinet considers whether to propose the legislative exception, the following items should be considered:

- Is there a need to amend the legislation given feedback or should departure/return restrictions continue to be processed through the LRT waiver process?
- If the cabinet is in support of the proposed exception, should other sports be considered (i.e., men's golf)?

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<b>Conference</b>	<b>Feedback</b>
Horizon League	Supportive of the proposal; however, currently do not have any instances where this became an issue.
Mid-American Conference	Supportive of the proposal.
Mountain West Conference	No comment.
Atlantic Sun Conference	Institutions with departure/return issues (East Coast teams traveling West) should be handled through the waiver process. Also, adopting the proposal may encourage other sports to seek similar departure windows leading to more missed class time.
America East Conference	No need for legislative relief given institutions do not travel extensively and the waiver process handles those rare situations.
Big South Conference	See Attachment No. 1.
Colonial Athletic Association	See Attachment No. 2.
Pac-12 Conference	See Attachment No. 3.
West Coast Conference	Supportive of the proposal.

Review of NCAA Bylaw 16.8.1.2.1 (Departure/Return Expense Restrictions)  
Waivers Decided From August 20, 2006 through August 20, 2011

Purpose

The purpose of this report is to provide an overview of cases requesting relief of the return/departure expenses legislation decided by the academic and membership affairs staff from August 20, 2006 through August 20, 2011.

1. A total of 237 cases were submitted with 180 requests for departure beyond the permissible 48-hour period.
2. Sixteen requests to return beyond the 36-hour period (24-hours for men's basketball).
3. Forty of the submitted requests have been archived as a result of legislative changes.
4. One request was a blanket waiver.

Overview

The following is a summary of decisions made by staff of the departure restriction legislation of NCAA Bylaw 16.8.1.2.1.

1. A total of 180 departure waivers were decided.
2. A total of 164 waivers were granted.
3. A total of 16 waivers were denied.
4. 116 waivers requested departure times up to six hours beyond the permissible time; 108 were granted.
  - a. 2006 - six requests.
  - b. 2007- 21 requests.
  - c. 2008 - 24 requests.
  - d. 2009 - 24 requests.

- e. 2010 - 31 requests.
  - f. 2011 - 10 requests.
5. Forty-three waivers requested departure times between six and 12 hours beyond the permissible time; 38 were granted.
- a. 2006 - four requests.
  - b. 2007 - eight requests.
  - c. 2008 - 15 requests.
  - d. 2009 - five requests.
  - e. 2010 - nine requests.
  - f. 2011 - two requests.
6. Twenty-one waivers requested departure times more than 12 hours beyond the permissible time; 18 were granted.
- a. 2006 - one request.
  - b. 2007 - four requests.
  - c. 2008 - four requests.
  - d. 2009 - 11 requests.
  - e. 2010 - four requests.
  - f. 2011 - two requests.

Based on the number of requests for relief of the departure expense restrictions over a five year period, 64 percent of the waivers filed requested a departure time up to six-hours beyond the permissible 48-hour time frame. Of the 64 percent, approximately 93 percent of those waiver requests were granted.

Points to Consider

- Does the information presented, in light of the rules working group's review of awards and benefits legislation, support deregulation of the departure/return expense restrictions legislation?

Big South Conference Survey Feedback

Institution	Recommendation	Response
01	Support w/condition	<p>████ would be in favor of this exception if both Men's and Women's are included. We believe that this is sound legislation but having this exception for women's golf solely means we will have to revisit the issue again later for the men</p> <p>████</p> <p>████</p> <p>████</p>
02	Oppose	<p>████ is opposed to the proposal.</p> <p>The existing legislation allows sufficient time for travel in most situations.</p> <p>████</p> <p>████</p>
03	Support	<p>████ does not have an issue with this concept. I am curious as to why it would only be applicable to women's golf and not men's golf as well.</p> <p>████</p> <p>████</p>

04	Support	<p>██████████ is in favor of this proposal (allowing increased departure time) as we believe it does meet the intent: provide adequate rest, increased travel options (hopefully both a cost saving measure and logistical improvement), and competitive equity (preparedness). The only negative would be missed class time, but that is likely very minimal based on the AM departures. I do feel that this proposal should be discussed for men's golf as well to remain equitable.</p> <p>██████████ ██████████</p>
05		<p>██████████ feels that if this done for women's golf then it definitely needs to include Men's golf as well.</p> <p>██████████ ██████████</p>

## Colonial Athletic Association Survey Feedback

Institution	Recommendation	Response
01	Support	<p>I would be in favor of a change to the 48 hour rule. Right now, it doesn't affect us because I put together the schedule to limit such strange departure times/hours...just doesn't seem to be a good S-A experience having to travel overnight in a van, bus, etc. I will say that institutions view the definition of the 'beginning of competition' differently at various schools (some in our conference). Some feel that registration time or a coaches meeting at the practice round is the beginning of the event. I have always believed it is the actual 1<sup>st</sup> competitive round of the event. I believe the Cabinet looking into this issue must set a clear and strict definition as to when an event actually begins and when team can leave campus. While I will not throw any other team/school under the bus, there are different interpretations being used in both men's and women's golf on this issue. Should there be a change to the 48 hour rule, there has to be a better, clearer definition of when an event begins.</p>

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02	Support	<p>I spoke with our Women's Golf Coach and she is supportive of loosening up the departure restrictions. She thinks that along with being a student-athlete welfare issue that it is also a cost issue for many universities, especially ones that do not have a major airport readily accessible. She also said that across the country, there are schools that might not be adhering to the current rule because they try to fit in that practice round. Loosening the rule would give schools more flexibility and provide for a better student-athlete experience.</p>
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03

Oppose

Personally, I think this legislation would hurt small budget schools like us. Our team would never be able to leave more than two days before competition simply because we can't afford the extra nights in the hotel. As it is, teams get down to places like VA before us and have the whole day to relax and practice. Meanwhile, we are leaving the morning of the practice round at 5AM and then starting our round as soon as we get there. I think this has been brought up by coaches at schools in the northeast that would like to do a lot of driving down south with their teams to places like NC and SC. I also don't think this rule is fair because of how different schools' academic calendars are during the season. For example, [REDACTED] does not have Friday classes so if an event begins on Monday in say South Carolina they have the ability to leave on Thursday. Giving them two days of travel and two for practice plus, they'd save money because they wouldn't have to fly. So, in answer to this question... No, I don't like the idea. Call me if that was too confusing! :-)

04	Support	I spoke with [REDACTED] (golf coach) and he felt this is a good idea. It would help with options on flights to allow better prices to travel to tournament sites and would eliminate some unintentional violations that may have occurred. This would assist with issues that schools are having in reference to tournament attendance. He also felt that there should be a restriction built in to only allow for the arrival to allow for only one practice round prior to the event.
05	Oppose	After speaking with my men's and women's golf coaches (and their sport oversight), all are in agreement that the 48 hour rule should remain as it is. We believe that any change would only cause students to miss more class time. We have always felt that our team has had sufficient time for practice rounds.
06	No Position	We do not have a strong position on the issue. Our institutional missed class time policy would still trump an NCAA change. We're fine either way.

07

Oppose

Comment: From an admin's perspective, a couple of comments:  
For far away tournaments with mitigating circumstances, institutions can always request a waiver of the 48-hour rule.  
Considering the amount of missed classes in golf, I don't think we'd have any support to increase the departure time.  
Sounds like this coach should schedule closer tournaments, and if that's not possible, then maybe the Golf Coaches Association should recommend and incentivize coaches to host more regional tournaments.

We haven't had this situation: If a tournament begins at 9 AM on Sunday, the team could leave at 9 AM on Friday, but probably delays because of classes. If you leave by 5 PM (rarely see Friday night classes) to a regional tournament, you get in by midnight and student-athletes don't go to bed very much before then anyway. Then they have practice rounds at 8/9 the next day after a full night's sleep.

We don't seem to have this problem, but I'll pass along to our coach – we may have completely opposite opinions.

This isn't broken. We do not need to leave any earlier than we do. If needed they can get an exemption.

08

Oppose

I may be missing something, but I'm not sure I understand how changing the 48 hour departure restriction helps in this case. For example, if a women's golf tournament is set to tee off on Monday at 8am, then a team could depart its campus on Saturday at 8am. This could get them to the course location with plenty of time for a full night's rest on Saturday evening, so that they would be ready for the practice round on Sunday. Occasionally, we've run into issues when our institution and the tournament site are multiple time zones apart, but we've always been able to accommodate our team's travel within the guidelines of the current legislation. In the example you gave, you mentioned that the team was leaving campus at midnight to get to the event site in time for the practice round, but what would stop them from leaving campus earlier in the day? I apologize if this is a silly question, but I want to make sure I understand the issue before approaching our women's golf coach to discuss.

**ABEFA Feedback on Golf Travel Proposal from the Pac-12 Conference**

**Women's coaches**

I do favor the change as women's golf events do not always occur within our conference geographical area; flight availability is very limited especially when most airlines charge for additional luggage that golf is required to travel with. Three hour time change with a midnight arrival and early tee time is brutal for those teams traveling across country.

I do not favor adding language to prohibit additional missed class time due to the fact that some schools conduct morning practice due to course/facility availability that is sometimes out of the coaches scheduling control; therefore, a team may have no choice but to miss an afternoon class in order to arrive in a timely manner to the competition city/site. Recommended that each school oversee the missed class time and let the coaches and administrators make that decision especially since golfers excel in the classroom as a whole.

I am in favor of changing the language to NCAA regulation 16.8.2.1 and allowing teams to depart more than 48 hours prior to the start of the local time of the competition. As the bylaw is currently written, it is often a disadvantage to travel to the East to compete due to the difficulty in finding appropriate flight times, crossing time zones, getting in late and having to get up early to play in practice rounds. Changing the regulation would allow teams to get the appropriate rest before practice rounds, enable them to acclimate better to the time change, and improve the overall athlete experience of travel to the East. I do not favor adding language that would prohibit additional missed class time for earlier travel. It would likely defeat the purpose of having the ability to depart earlier to prevent the above problems.

We would absolutely favor these changes. For our situation [REDACTED] in particular, we have very limited flight options in and out of [REDACTED] and a majority of the time, we do not have straight flights to our destinations. This leads to even longer travel times than those who have easy access to major airports. We have experienced cases where the 48 hour rule has put student athletes at a disadvantage, because of inadequate time to rest before practice rounds. (We are currently filling a waiver for travel to New Orleans in the Spring to leave on a 6 am flight... because the 48 hour rule would have us landing in New Orleans at 12:18am before the practice round).

Not in favor of adding missed class time requirement; I think coaches can make these decisions on their own. Because my thinking is that the NCAA allows us 36 hours after a competition has closed to get home... and the coaches use their best judgment whether to return immediately or to stay those additional hours... where the SA would probably be missing class anyway.

I definitely am in favor of this new legislation for the very reasons stated. We definitely have experienced limited flight time options where one flight might be leaving very early in the morning, and the next available flight is several hours later. The two flights may have absolutely no impact on missed class time, but we face circumstances beyond our control the later we leave; i.e. delayed flights through connecting cities due to weather, in particular. If our interest is truly in favor of our student-athlete's welfare, then leaving a couple hours earlier so that we can be sure we arrive at a reasonable hour would definitely be in the team's best interest. This gives our athletes the opportunity to be at their best at the competition site. The greater impact is on our player's performance due to lack of rest and preparation for the practice round since we've had to meet the 48-hour rule, and our players don't have time to acclimate to a different time zone.

Other issues we have faced are cost-related. I know both our men's and women's teams do our very best to fly on airlines in which we don't have to pay the exorbitant baggage fees (golfers always have 2 bags to check-in). We would rather have the option to pick an airline where we can cut costs by thousands of dollars annually by not paying baggage fees. The difference in flight time might be 1-2 hours, and would make no difference on impacting our athlete's missed class time.

I don't think it's necessary to add any language about additional missed class time. It is possible that this may occasionally occur, but legislation should not interfere with having to make these decisions. This decision should be left up to each coach and their administration.

**Men's coaches**

I do favor this change. Verbiage that says leaving within 2 calendar days would be perfect. As coaches, we are always trying to schedule our travel to miss as little class time as possible so I do not think it would be necessary to include verbiage relating to class time.

I would be in favor of this. Having to drive 1 hour 45 minutes to the airport makes it very difficult sometimes to find the flight we need in order to leave within the 48 hour window...and typically it does get us into the town of the host tournament late in the evening.

Typically the early morning flights between 8-10 AM from [REDACTED] are usually cheaper as well and since we fly to just about every tournament by the end of the season it could end up saving us a good chunk of the travel budget. If we were closer to Portland we could fly on those flights no problem, but because of the drive time, we typically have to catch afternoon or evening flights to stay in the 48 hour window.

I am not in favor of additional language on class time because every school is different and every student-athlete's schedule is different. This would be very difficult to enforce and monitor in my opinion.

*cad*  
*11-14-11*